

## EXETER HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

11 November 2019

Present:-

Devon County Council:-

Councillors Y Atkinson (Chair), H Ackland, M Asvachin, S Aves, R Hannaford, A Leadbetter, P Prowse and C Whitton

Exeter City Council

Councillors O Foggin, D Harvey, R Newby and T Wardle

Apologies:-

Councillor G Sheldon

\* **115**      **Minutes**

**RESOLVED** that the Minutes of the Meeting of the Committee held on 9 July 2019 be signed as a correct record.

\* **116**      **Announcement**

The Chair welcomed Mr R Hodgins who was attending the meeting in his capacity as a Co-opted Member of the Council's Standards Committee to observe and monitor compliance with the Council's ethical governance framework.

\* **117**      **Pennsylvania Close, Exeter: Petition**

(An item taken under Section 100B (4) of the Local Government Act 1972)

The Chair was presented by Mr A Rockey on behalf of the Pennsylvania Close Residents with a petition containing 30 signatures requesting a Residents' Parking Scheme for the area.

The Chief Officer for Highways, Infrastructure and Waste would be asked to respond direct to the petitioner on the issues raised within 15 days.

\* **118**      **Bus Services in Exeter**

Mr P Clark Operational Director, Stagecoach South West, attended and spoke at the invitation of the Committee on developments affecting bus services and the network in and around Exeter.

Mr Clark referred to the encouraging increasing patronage and growth on the network and that the 2020 annual route consultation was to commence shortly from December 2019 which would be made available on the Company's website.

Mr Clark answered Members' questions relating to:

- buses missing the stop on Sidmouth Road (near the Digby Arch) on which the Company had responded to the local County Councillor;
- the Park and Ride green route now stopped at all the stops to increase patronage as it had been a loss making service;
- drivers allegedly idling their engines as witnessed in College Road and Mr Clark undertook to remind drivers about this noting that all vehicles were tracked and monitored and instances should be reported to Stagecoach;

- a Company review of the network was in hand to mitigate long waits at stops and drivers leaving too early which was prohibited;
- the driver staff shortage was being addressed with only three down currently on the Exeter network but sickness leave could be problematic and mitigated by moving drivers from other areas;
- congestion on the R and S routes resulted in delays on occasion;
- NHS staff were required to show their staff id for their bus passes; and
- the position of the bus stops in Bovemoors Lane (near the junction with Carlile Road) which was not convenient for local users; and near the Cowley Bridge roundabout by West Garth Road which was felt by local users to be dangerous - Mr Clark agreed to review these locations (with the local managers).

The Chair thanked Mr Clark for his attendance and answers to Members' questions.

\* 119

### **Co-Bikes and Co-Car Scheme**

The Committee received a presentation by the Managing Director of Co-Cars/Co Bikes/Co Delivery, a Social Enterprise Co-operative. The presentation (attached to these Minutes) covered:

- the Company's presence across the South West;
- aims relating to connectivity and improved air quality, productivity, attractive environments and advantages of sharing, and flexibility;
- current membership across the network with 75% of members in and around Exeter; and
- active and planned sites for the docking stations and operations and partner organisations.

Discussion points/comments with the Managing Director included:

- planned future growth from 5 cars currently in the City to 30 cars and 50 across the South West, and 100 bikes which was the largest number of electric bikes in the Country;
- the positive local press/magazine and other media coverage following the re-launch in September 2019;
- plans for sites West of the River including at St Thomas Railway Station and in Station Road near the sports hub; and in Topsham with the support of the Estuary League of Friends; and work with the City Council to identify further sites;
- the benefits of sites at Rail Stations promoting intermodal connectivity;
- the move from Hybrid cars to fully electric with the progress of charging points;
- surveys showing the impact resulting in less cars on the roads; and
- the need to promote the development of more cycle paths and Officers undertook to re-investigate proposals for a cycle path in the Heavitree Cemetery area.

The Chair thanked the Managing Director for the presentation and congratulated the Company for the progress in their contribution towards the development of sustainable transport in the City and beyond.

\* 120

### **Exeter Bus Station Final Scheme Traffic Orders**

(Mr Dent attended in accordance with the Public Participation Scheme and spoke to this item raising a number of comments relating to the need for improved walking and cycling provision and safety matters).

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/83) on proposed restrictions around the new bus station once it was operational.

Members discussion points with the Officers related to:

- the detailed consultation with local Members in the development of the proposals now presented;
- the proposals had been subject to a full Safety Audit (stage II);
- enforcement issues and the limited space available for further enhanced pedestrian and cycle provision noting that the proposals represented significant improved safety with the proposed restrictions relating to vehicle access;
- the limited scope for expanding the proposed restrictions following the statutory consultation;
- limited parking provision in Belgrave Road with incorporation of a loading bay and the limited impact on access to the Post Office public collection office; and
- the impact of any delay in coordination with other parties.

It was **MOVED** by Councillor Atkinson, **SECONDED** by Councillor Whitton and

**RESOLVED** that, subject to consideration of the Safety Audit by the Chair and two local Members (County Councillors Aves and Whitton), the proposals as detailed in the Report HIW/19/83 be approved for advertisement and any significant submissions be brought back to this Committee prior to a final decision.

\* **121      Bus Shelters: Clear Channel's interaction with Devon Highways**

The Chief Officer for Highways, Infrastructure Development and Waste reported on past and ongoing operational difficulties with Clear Channel relating to the bus shelter replacement programme and maintenance issues.

Members noted the limitations of the contract in terms of any sanctions which could be imposed given that the contract facilitated the cost-free provision and maintenance of shelters across the City. However, to help ensure operational improvements, it was noted by the Committee that further consideration could be given to the terms of the High Street digital advertisement agreement which generated additional income for the contractor.

Following a request from the local Exeter City Council Member, the Officers undertook to add a new request for a shelter at the Lakeside Avenue junction off Glasshouse Lane to the list of requests for consideration as part of the additional shelter programme.

(N.B replacement and additional shelter programmes attached).

Clear Channel representatives would be invited to the next meeting to update the Committee.

\* **122      Highways Permit Scheme**

The Committee received a presentation from the Highway Coordination Manager on a proposed permit scheme for approving works on the highway and the introduction of statutory regulations. The presentation covered:

- the current noticing system for informing the County Council as Highways Authority of proposed road works;
- the Council's statutory duty to coordinate works and reduce disruption;
- the requirement for all local authorities to consider introducing a scheme by April 2020 and the project timeline;
- the scope covering all statutory undertakers and DCC Highway works and in phase 2 all other privately licenced works;
- types of highway works included in the proposed scheme;
- permit discounts available for recommended good practice; and
- the range of conditions permitted.

Discussion points with the Officers included:

- the Scheme allowed for the provision of financial incentives for good working practices relating to collaboration and innovation;
- the provisions allowed for the imposition of a set of prescribed conditions by the County Council as appropriate, including requirements for consultation (to include Local Members where appropriate);
- the Scheme would apply equally to the Local Authority and its contractors as well as Utilities and private contractors; and
- the proposed timeline included a period for consultation before 'going live' in March 2020 for statutory undertakers and Devon Highways; and March 2021 for private contractors.

The Chair thanked the Officer for the informative presentation.

[N.B. presentation attached to the minutes of this meeting and additional information on the Scheme was available at: [www.devon.gov.uk/workspermit-scheme](http://www.devon.gov.uk/workspermit-scheme)]

\* **123      Exeter Transport Steering Group**

The Committee received the Minutes of the Steering Group held in 17 December 2018 noting that the minutes of the last meeting of the Group held in October 2019 would be reported to the next meeting.

\* **124      E3 Cycle Scheme, Hill Barton Road, Exeter, Proposed Signalised Toucan Crossing**

The Committee considered the Report of the Head of Planning, Transportation and Environment (PTE/19/42) on a proposed signalised Toucan Crossing on the E3 Cycle Route connecting Redhayes Bridge to the City Centre (Appendix I of the Report). The E3 Cycle Route was part of Exeter's strategic cycle network which had been approved by Cabinet on 8 June 2016.

At this location the E3 Cycle Route followed Hollow Lane, crossing Hill Barton Road and continued along Whip ton Barton Road. There was currently no formalised crossing facility at this location, with the nearest existing facility situated approximately 140m to the north of the route. The proposed crossing would provide a suitable and direct facility to cross Hill Barton Road, delivering the next section of the E3 route and would encourage walking and cycling.

It was **MOVED** by Councillor Foggin, **SECONDED** by Councillor Atkinson and

**RESOLVED**

(a) that the signalised crossing shown on B23006AJ-CP-001, included in Appendix II of the Report be approved for construction at an estimated cost of £187,000; and

(b) that the Head of Planning, Transport and Environment be given delegated powers, in consultation with the Chair of this Committee and the local County Councillor to make minor amendments to the scheme details.

\* **125      South Lawn Terrace Enhancements**

The Committee received a presentation [presentation attached to these Minutes] by the Head of Planning, Transportation and Environment which covered the:

- Scheme design to reduce speed on a main traffic route adjacent to St Michael's Church of England primary and aimed to reduce traffic speeds, and increase driver awareness of the presence of pupils;
- innovative project as part of the Draft Exeter transport strategy based around creating spaces that focused on people while maintaining effective transport infrastructure and was an example of a people focussed place making solution;

- funding by Sustrans through the Road Safety Trust fund with £10,000 capital funding from Devon County Council and the project was one of three key pilot studies delivered across the UK, the other two locations being Southampton, and Cardiff;
- light touch psychological and physical traffic calming measures outside schools the effectiveness of which would be monitored;
- application of graphics to the road surface was a cost effective technique, quick to implement and avoided extended periods of traffic disruption;
- graphic design created by school pupils in collaboration with project designers;
- enthusiastic engagement by the School and the local community in this project promoted by Sustrans and extensive consultations; and the
- innovative approach to highway infrastructure, in line with Exeter's draft Transport Strategy where there was a push on place making and in-line with the Corporate Infrastructure and Regulatory Services Traffic Speed Task Group's recommendations.

The Chair and Members thanked the Officer for the presentation and commended the innovative approach and noted that the effectiveness of the project would be monitored along with other similar ones in other local authority areas promoted by Sustrans.

\* **126**      **Request for a Shelter to be Placed in Lakeside Avenue Junction of Glasshouse Lane**

(An item raised by Councillor Newby in accordance with Standing Order 23(2) taken at Minute \*121 above)

\* **127**      **Actions Taken Under Delegated Powers**

The Committee noted Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/84) on actions taken in respect of traffic regulation orders under delegated powers since the last meeting.

The Committee also noted that proposals relating to parking restrictions in Prince of Wales Road, Exeter had not been supported by the Chair and had not been progressed as part of the annual waiting restriction programme. However, they could be reconsidered as part of a future review.

\* **128**      **Dates of Meetings**

27 January and 27 April, 22 July and 13 October 2020 and 18 January and 15 March 2021 all at 2.15 pm at County hall, Exeter.

**\*DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 2.15 pm and finished at 5.15 pm



# We are...

 zero carbon



Social  
Enterprise UK

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Minute Item 119







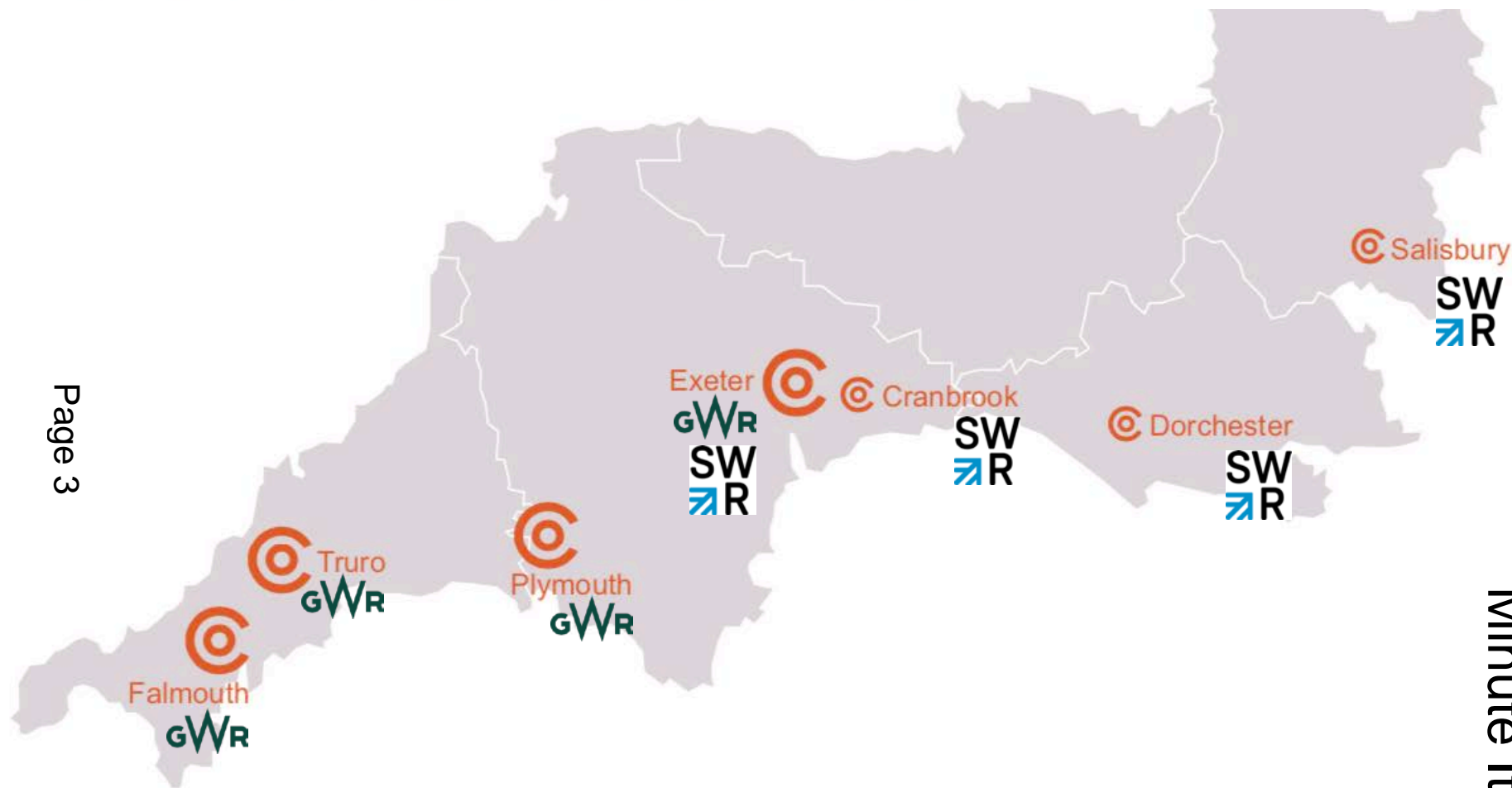
On  
demand  
shared  
mobility

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# Co Cars across the South West

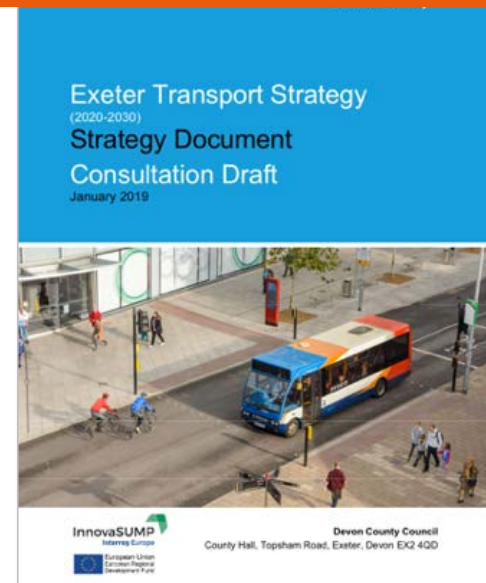


# Liveable Exeter



**“Greater Connectivity  
Greater Places for  
People  
Greater Innovation”**

**“People, place, prosperity”**



# Place economics



Improved air quality



Congestion & pollution



Productive workplaces



liveable spaces

Private cars & the



# Place economics

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- Create a more attractive environment to live, work & play
- Shift to experience, not things – but in a social ‘valued’ enterprise way
- Cheaper to share than to own for both people & cities







## But don't just take our word for it...

“Co Cars will really benefit our staff by allowing them to work more flexibly & travel more sustainably to meetings & on other essential journeys...  
.....helping us to reduce costs, the number of cars on the road in Exeter and on our campuses.”

**Joel Smith, Sustainability Officer, University of Exeter**





# Discover Exeter by electric bike...







# Register, rent, ride & return

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Co Cars | Co Bikes | Co Delivery





Express & Echo



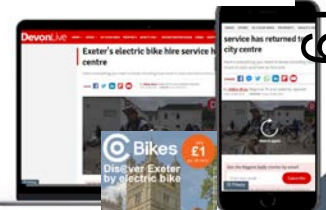
GROW EXETER



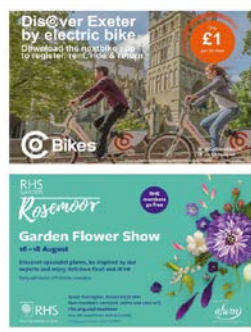
EXETER LIFE



DevonLive



ExeterLiving

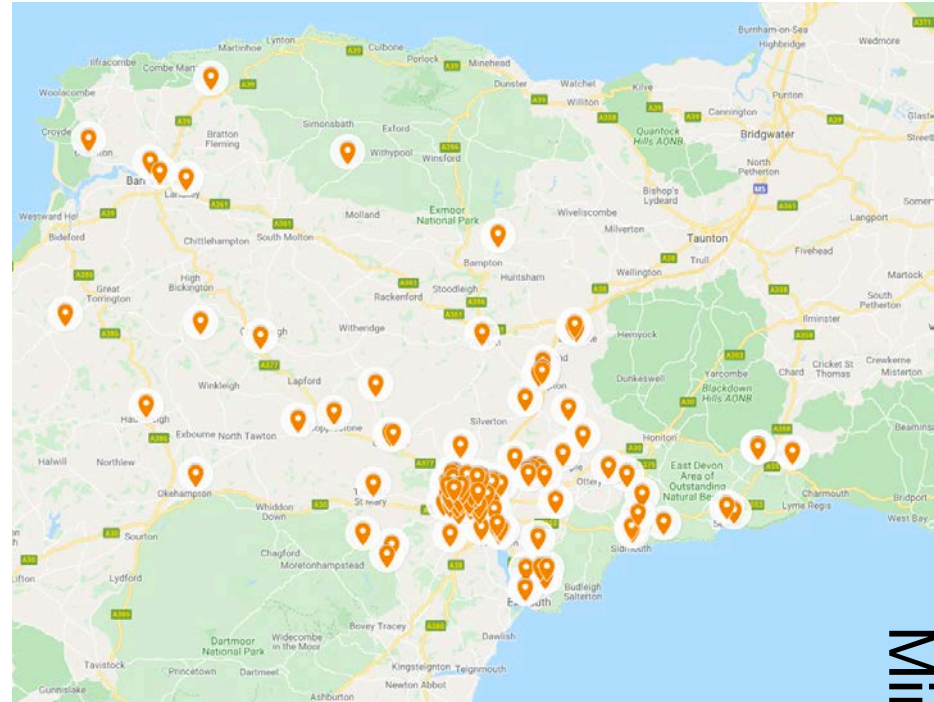


one magazine



# Our first two months

- Relaunched 10 Sept
- 450 new or returning members
- 75% live in Exeter
- Over 1200 trips already!



# Our network

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Site	Status
Civic Centre	<b>ACTIVE</b>
Central Station	<b>ACTIVE</b>
St David's Station	<b>ACTIVE</b>
County Hall	<b>ACTIVE</b>
The Forum, University of Exeter	<b>ACTIVE</b>
St Luke's, University of Exeter	<b>ACTIVE</b>
Digby and Sowton	<b>ACTIVE</b>
Heavitree High Street	Final installation underway. Go live w/c 18 November.
Younghayes, Cranbrook	Final installation underway. Go live w/c 25 November.

Site	Status
Pinhoe train station	Awaiting groundworks and electrical works.
Honiton Road Park and Ride	Awaiting groundworks and electrical works.
Saxon Brook	Awaiting groundworks and electrical works.
RD&E	Awaiting groundworks and electrical works.
IKEA	Awaiting sign off from IKEA.
Met Office (dockless)	Awaiting sign off from Met Office.
Streatham Court (dockless)	Awaiting other sites to go live before enabling.
Seabrook Orchards (dockless)	Awaiting other sites to go live before enabling.
Exeter Science Park (dockless)	Awaiting other sites to go live before enabling.
Bishops Way (dockless)	Awaiting other sites to go live before enabling.



# Our operations

## Complete

- All bikes & station infrastructure received from European supplier
- Majority of tech issues resolved
- Operations Director in post to manage rollout, customer service and tech support
- Daily bike and station checks in place

## In process

- Customer service moving in-house to ensure same quality as Co Cars
- 'Quick start' guide to be sent to all new members on registration
- Vinyl update on bikes and stations with new customer service details and frame lock messaging
- Development of corporate membership offer(s)



“I teach at Exeter College and occasionally at St Luke's campus, and Co Bikes are literally the only way I can get from one place to another quickly enough to start my class on time. I'm really excited about the roll out of more docking stations, and the new upgraded bikes are great!”

**Tim, Spanish Programme Leader, Exeter College**



Co Cars | Co Bikes | Co Delivery











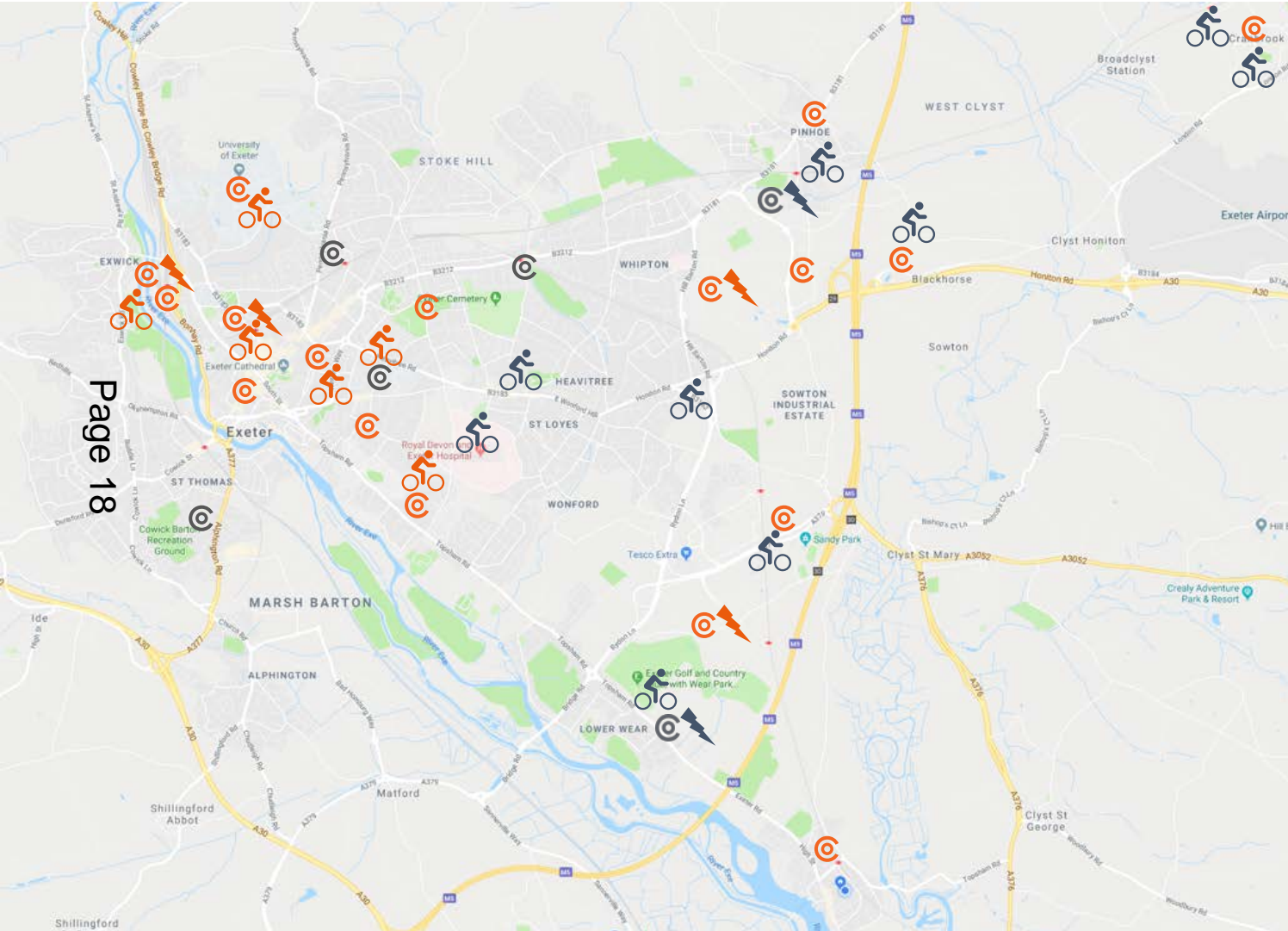


“As the commercial manager of Exeter City Council my role involves working across the city and wider a field including Topsham. Using Co Bikes assisted cycling allows me to cycle between all my meetings without the need for special clothing, in fact I always wear a suit. I would certainly recommend assisted cycling as it is faster, cleaner and great for the environment with the added bonus of getting me fitter.”

**David, Commercial Manager, Exeter City Council**

## Co Cars & Co Bikes in Exeter (2019)

-  Co Cars
-  Co Cars Electric
-  Co Bikes
-  Co Cars coming soon
-  Co Cars Electric coming soon
-  Co Bikes coming soon



# Some of the organisations we work with





## Shelters To Be Replaced

Number	District No.	Site No.	Address	Postcode	Shelter Type	Ad	UKLA Ownership	Footpath width	Rqd Footpath Width inc HEPs	Exc HEPs	Planned Installation Date	Planned Installation Date
<b>RTA - Damaged Shelter / Replacement or repair needed</b>												
1	2102	0092	Topsham Rd Adj. St. Leonards Rd Exeter (RTA - PRIORITY)	EX24NE	Insignia Cant	N		210	230	205	Car hit shelter	
2	2102	0356	Kinnerton Way Opp 101/103 Exeter (RTA)	EX42NH	Insignia Cant	N		240	230	205	Bus hit new shelter	
3	2102	0038	Queen St o/s 47, Nr New North Rd Exeter (RTA)	EX43SA	Insignia MK1A	Y		400	300	300	Bus hit shelter	
4	2102	0361	Barley Lane Opp 24, Opp Somerset Ave Exeter (RTA)	EX41TD	Insignia Cant	N	UKLA		230	205	Car hit shelter	
<b>CCUK Queries</b>												
5	2102	0146	Burnthouse Lane o/s 109 Exeter	EX26ND	Insignia Cant	N		210	230	205		
6	2102	0045	Fore St o/s 32, Heavitree Exeter	EX12QN	Insignia Ad Cant	Y		145	230	205		
7	2102	0205	Cheeke Street J/O Bampfylde Street Exeter (On Hold)	EX12DD	Insignia MK1A	Y		320	230	205	On Hold	
<b>To Survey</b>												
8	2102	0112	Wonford Road Jct Geneva Close Exeter	EX24UG	Insignia MK1	Y		260	300	300		
9	2102	0190	Barrack Rd o/s Royal Devon Hospital Exeter (6B Digital Ad?)	EX24NH	Insignia MK1	Y		260	300	300		
10	2102	0216	Barrack Road J/O Buckeral Ave Exeter	EX26AA	Insignia Ad Cant	Y		210	230	205		
11	2102	0220	Barrack Road Opp Roseville Exeter (Topsham Road end)	EX26AB	Insignia MK1	Y		240	300	300		
12	2102	0144	Woodwater Lane J/O Carlton Rd Exeter	EX25NP	Insignia Cant	N		280	230	205		
13	2102	0118	Digby and Sowton P+R	EX2 7TG	Queensbury Shelters			(7 Bay)				
14			Sowton P+R, Exeter	EX2 7PL	Queensbury Shelters			(7 Bay)				
15	2102	0191	Honiton Rd o/s Meteorological Office Exeter	EX13PD	6B Insignia Ad Enclosed	Y	UKLA	500	300	300	(Highways Contribution)	
16			Honiton Road P+R	EX2 7NL	Queensbury Shelters			(1 x 7 bay, 1 x 8 bay)				
17	2102	0346	Pinhoe Road At Venny Bridge Exeter	EX48HN	Insignia Ad Cant	Y		190	230	205		
18	2102	0052	Blackboy Rd J/O Alexandra J/O Alexandra Terrace Ex	EX46SY	Insignia MK1	Y		275	300	300		
19	2102	0007	Beacon Lane Opp Lancelot Rd o/s Northcote School,	EX48LZ	Insignia MK1	Y		270	300	300		
20	2102	0119	Cowick Street o/s Natwest Bank Exeter	EX29AY		Y	FSU				FSU Only?	
21		0107	Matford P+R	EX2 8FD	Queensbury Shelters			(6 Bay)				
22			Matford Park & Ride - Entrance On Left Exeter	EX28XU	Insignia Enc	N	UKLA	500	300	300		
<b>Programmed</b>												
23	2102	0103	Heavitree Rd J/O Barrack Rd Exeter	EX12LX	Insignia Ad Cant	Y		200	230	205		
24	2102	0210	Ribston Avenue Opp 47 Exeter	EX13QE	Insignia Cant	N		175	230	205		
25	2102	0364	Main Road Adj. Lloyds Bank Pinhoe, Exeter	EX13SA	Insignia Ad Cant	Y	UKLA		230	205	Highways agreed for install	
26	2102	0219	Holloway Street o/s 25 Exeter	EX24JR	Insignia Ad Cant	Y		240	230	205		
27	2102	0148	Barrack Rd Opp R.D.E. Hospital Exeter	EX25AS	Insignia Cant	N		220	230	205		
28	2102	0125	Topsham Rd o/s Crematorium Exeter	EX26EW	Insignia Cant	N		175	230	205		
29	2102	0132	Topsham Rd o/s 457 Exeter	EX27AQ	Insignia Cant	N		178	230	205		
30	2102	0199	Church Rd, opp Legion Close, Alphington	EX28SF	Insignia Cant	N		180	230	205		
31	2102	0158	Cowick Lane Opp Newhayes Close Exeter	EX29RA	Insignia Cant	N		220	230	205		
32	2102	0095	Buddle Lane Opp Saville Rd Exeter	EX41PR	Insignia Cant	N		195	230	205		
33	2102	0126	New North Rd J/O Queen Street Exeter	EX44LJ	Insignia Cant	N		180	230	205		
34	2102	0208	Collins Road Adj. No. 6 Exeter	EX45DG	Insignia Cant	Y		280	230	205	Highways agreed for install	
<b>Awaiting Delivery</b>												
35	2102	0184	Water Lane J/O Haven Close Exeter	EX28BD	Insignia Cant	N		200	230	205		
36	2102	0154	Alphington Rd o/s Priory News Exeter	EX28HP	Insignia Cant	N		220	230	205	Highways agreed for install	
Mark Shelter (Roof 1580 - HEP 800 - FEP 1450 - GBOX 1550)												
Cantilever Shelter (Roof 1580 - HEP 800 - FEP 1450)												
NN Roof Cantilever (Roof 1000 No Seat or Eps - Special)												



## Revenue Share - Additional Shelters

District No.	Site No.	Address	Postcode	Shelter Type	Ad	UKLA Ownership	Footpath width	Rqd Footpath Width inc HEPS	Exc HEPS	Planned Installation Date	Planned Installation Date
		Exeter Road (After The Retreat Drive junction)	EX3 0LS	2 bay							
		Russell Way (Opposite Russell Walk)	EX2 7HX	Swap							
		8 Grecian Way (Opp Glave Saunders Avenue)	EX2 5PF	3 bay							
		Opp Lidl, Wonford (Methodist Church Hall)	EX2 6NG	3 bay							
		The Imperial, New North Road	EX4 4AJ	2 bay							
		Mount Pleasant Road (Mount Pleasant Health Centre)	EX4 7BW	3 bay							
		90 Cowick Lane (after Franklyn Drive junction)	EX2 9HD	2 bay							
		Fathings, Shillingford Road Opp Fairfield Rd	EX2 8UB	2 bay							
		Knowle Drive / Gloucester Rd junc	EX4 2EH	2 bay							







# Highways Permit Scheme

***Richard Pryce***

***Highway Coordination &  
Enforcement Manager***

- In 2018, Cabinet approved Devon County Council to undertake consultation on a potential permit scheme for street works.
- In October 2019, Cabinet approved the permit scheme to progress for Devon

# What is a Permit Scheme?

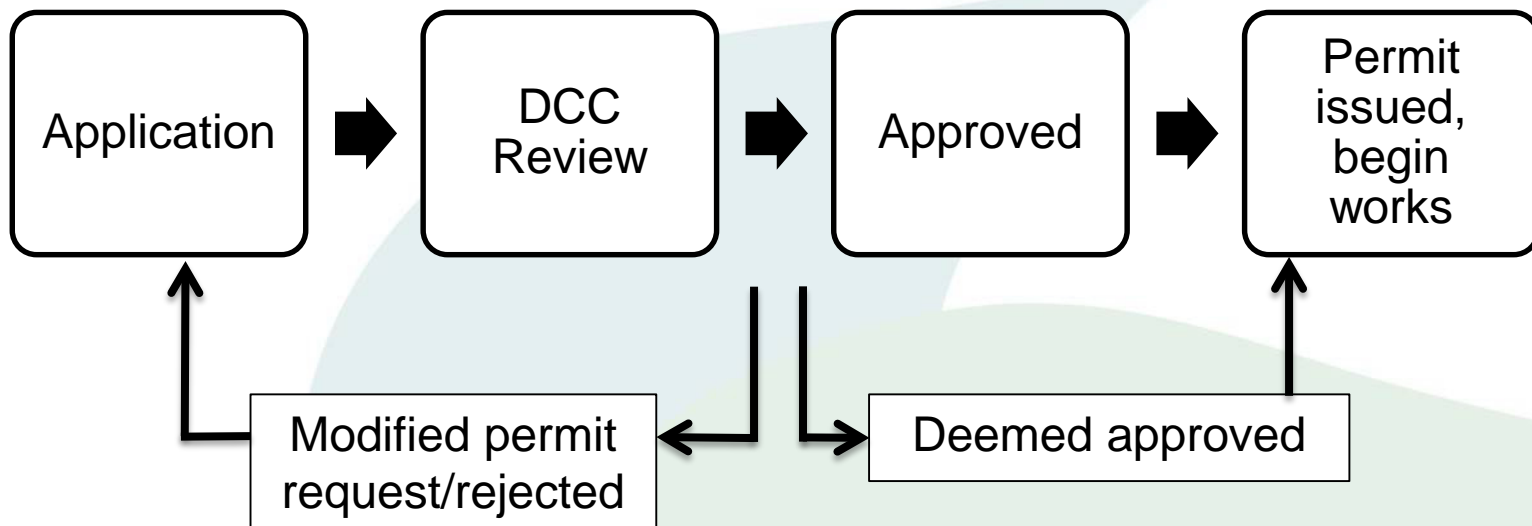


# Current Noticing System



**Currently, no 'approval' is required from DCC**

# What will Change with Permits?



- Permit applications not receiving a response from DCC are deemed approved
- A permit can also be modified or rejected
- All permits are subject to a fee

## Poorly Planned Roadworks

- Delay & Disruption
- Additional Costs
- Environmental Impacts
- Noise
- Public Image

**DCC has a statutory duty to coordinate works and reduce disruption.**



# Permits vs Noticing – Why Change?

- Supports DCC in their legal duties
- Self-financing scheme
- Offers parity for our own works
- Offer economic advantages
  - £850 per site per day saving
- Apply conditions to permits
- Encourage positive behaviours
  - Permit fee discount incentives

# Permits V Noticing – Why Change?

And finally.....

- DfT have required every local authority to strongly consider having a permit scheme implemented by April 2020.



# Project Timeline

Informal  
Consultation  
May-Jul 2019

Software  
Testing  
Aug-Sept  
2019

Formal  
Consultation  
(TRO)  
Oct-Nov  
2019

Go Live  
Mar 2020



# What is the scope?

## Phase 1

- March 2020 – All Streets
- All Statutory Undertaker and Devon CC Highway Works

## Phase 2

- March 2021
- A full review will be held, considering the introduction of other privately licenced works.

# South Lawn Terrace enhancement scheme

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Presentation on an innovative highway  
scheme

- Liz Holloway - Sustainable Travel Officer

Minute Item 125



# Exeter Draft Transport Strategy



- Greater Connectivity
- Greater Places for People
- Greater Innovation

# Road Safety Trust Fund

## The Road Safety Trust

Developing and evaluating light touch traffic calming measures to improve road safety outside schools



# Examples of Innovative Highway Designs in the UK



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Bristol (Ashton Gate)





# Examples of Innovative Highway Designs in the UK



Bristol (Southmead)



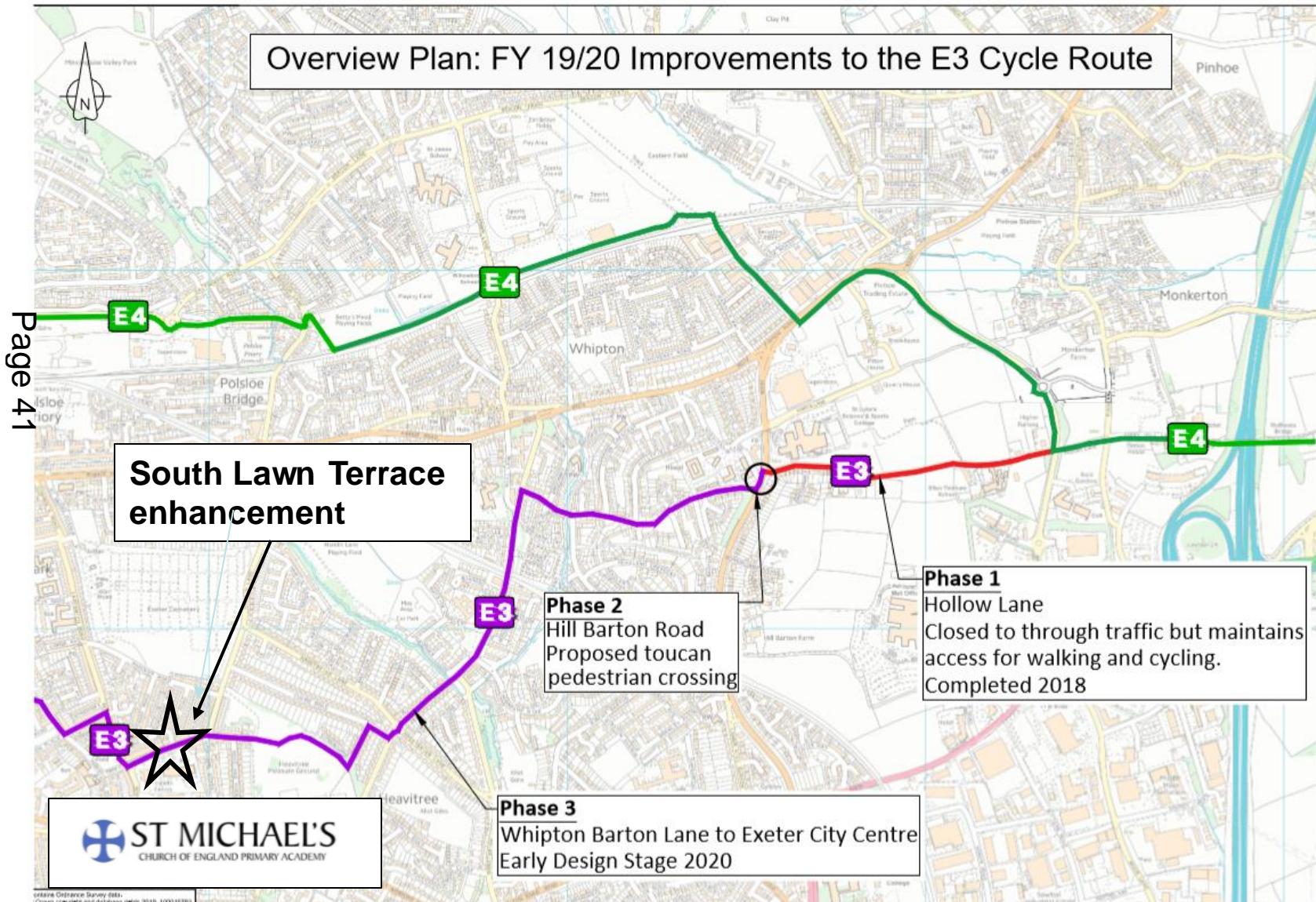
# Examples of Innovative Highway Designs in the UK



London (New Park Road, Lambeth)



# E3 Strategic Cycle Route

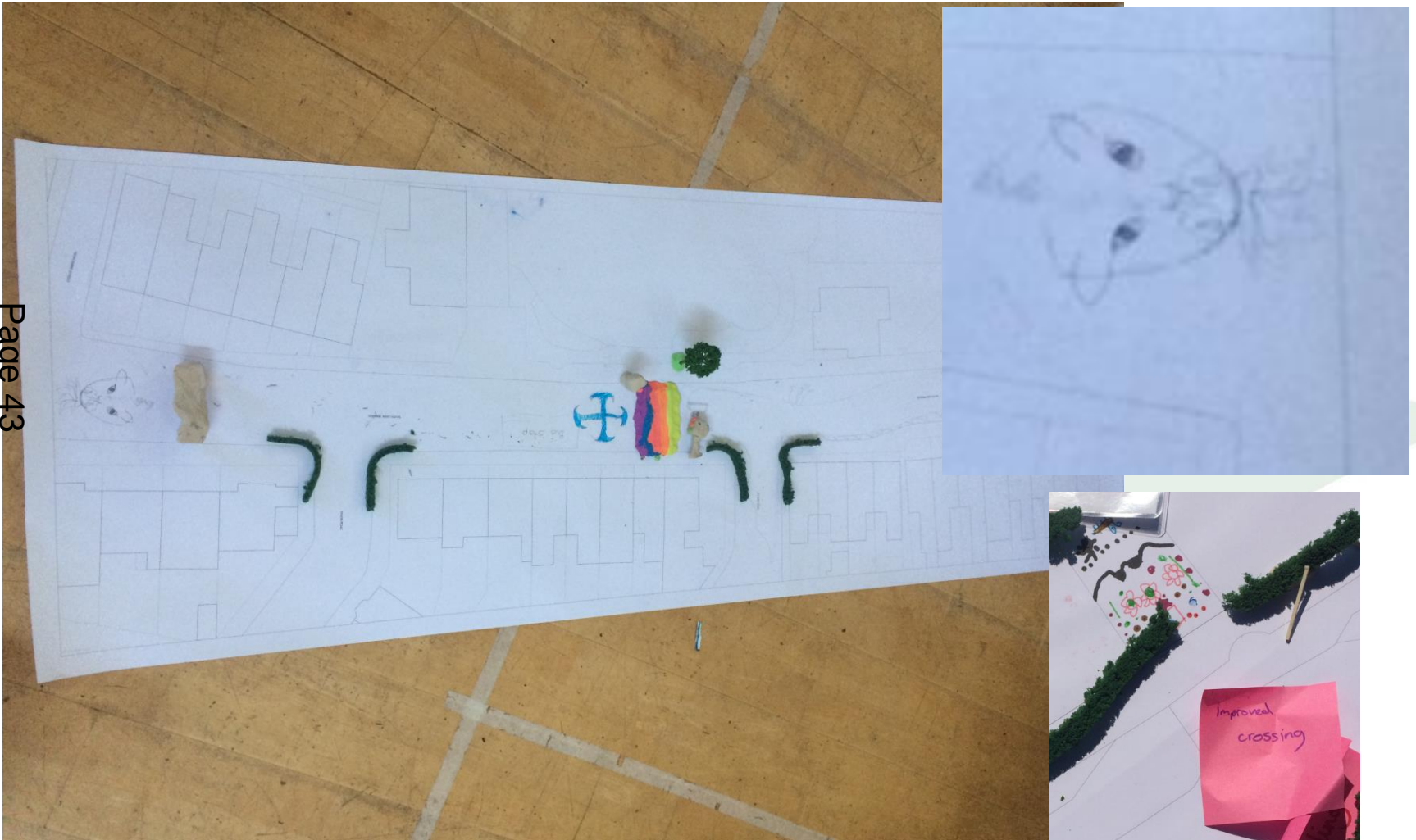




# Community Led Scheme



# Emerging Dragon!





# South Lawn Terrace Final Design



# Street Trial November 2018





- Construction Winter/ Spring 2020



Any questions? - [Liz.Holloway@devon.gov.uk](mailto:Liz.Holloway@devon.gov.uk)